

Message Text

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PAGE 01 STATE 195240

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FM SECSTATE WASHDC

TO ALL DIPLOMATIC AND CONSULAR POSTS PRIORITY

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INFORM CONSULS

E.O. 11652: N/A

TAGS: PFOR, UNSC, UNGA, KS, KN

SUBJECT: DRAFT RESOLUTION ON KOREA SUBMITTED BY COMMUNIST
AND NONALIGNED POWERS

REF: A) STATE 193693; B) STATE 158345

1. THE AUGUST 8 HOSTILE RESOLUTION ON KOREA (REF A) IS EXPECTED TO EVOKE QUESTIONS BY HOST GOVERNMENTS IN CONNECTION WITH OUR CONTINUING EFFORTS TO SEEK SUPPORT FOR THE FRIENDLY RESOLUTION SUBMITTED SEVERAL WEEKS EARLIER. IN ADDITION TO THE GUIDANCE ALREADY PROVIDED (REF B) RE OUR DRAFT RESOLUTION, YOU SHOULD AS APPROPRIATE DRAW UPON THE FOLLOWING ARGUMENTS IN ANY DISCUSSIONS WITH HOST GOVERNMENT ABOUT THE HOSTILE RESOLUTION.

A. CONVERSION OF ARMISTICE AGREEMENT INTO PEACE TREATY:
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PAGE 02 STATE 195240

HOSTILE RESOLUTION CALLS FOR CONVERSION OF THE 1953

ARMISTICE AGREEMENT INTO A PEACE TREATY BETWEEN THE "REAL PARTIES CONCERNED." THEY INTEND THAT ONLY THE US AND NORTH KOREA ARE COMPETENT AUTHORITIES TO DEAL WITH THIS ISSUE, EXCLUDING THE REPUBLIC OF KOREA AS AN INTERESTED PARTY TO ANY SECURITY AGREEMENTS FOR THE KOREAN PENINSULA. AS A

GENERAL POINT WE BELIEVE ANY LASTING PEACE ARRANGEMENTS MUST ULTIMATELY BE AGREED UPON BY THE REPUBLIC OF KOREA AND NORTH KOREA THEMSELVES.(THE SOUTH KOREANS HAVE BEEN TRYING TO REINSTITUTE SOUTH-NORTH COORDINATING COMMITTEE MEETINGS WHICH NORTH HAS SUSPENDED. AS RECENTLY AS AUGUST 8, ROKG CALLED AGAIN FOR EIGHTH FULL DRESS MEETING BETWEEN NORTH AND SOUTH KOREAN REPRESENTATIVES ON AUGUST 25. WE HOPE THE NORTH WILL AGREE TO RESUME THESE TALKS). WHILE THE ARMISTICE AGREEMENT ITSELF PROVIDED FOR AN EVENTUAL POLITICAL SETTLEMENT (GENEVA CONFERENCE IN 1954 WAS HELD PURSUANT TO THAT PROVISION), WE REJECT THE NOTION THAT THE ROK WOULD NOT BE PARTY TO IT. ROK IS A SOVEREIGN LEGALLY CONSTITUTED GOVERNMENT THAT MAINTAINS DIPLOMATIC RELATIONS WITH ALMOST 100 COUNTRIES, IS AN ACTIVE MEMBER OF MOST UN SPECIALIZED AGENCIES AND HAS EXTENSIVE ECONOMIC AND CULTURAL AGREEMENTS WITH MANY COUNTRIES THROUGHOUT THE WORLD. IT IS AN ABSOLUTELY ESSENTIAL PARTY TO ANY SECURITY AGREEMENT AFFECTING THE KOREAN PENINSULA.

B. WITHDRAWAL OF FOREIGN TROOPS FROM KOREA UNDER UN FLAG: HOSTILE RESOLUTION ALSO REITERATES EARLIER DEMANDS FOR THE WITHDRAWAL OF FOREIGN TROOPS UNDER THE UN FLAG. NORTH KOREA'S SUPPORTERS ARGUE THAT US FORCES IN KOREA ARE THERE UNDER UN AUSPICES. YOU SHOULD STATE UNEQUIVOCALLY THAT US FORCES ARE IN KOREA AS RESULT OF BILATERAL AGREEMENT BETWEEN US AND ROK. IN ADDITION TO SMALL UNC HEADQUARTERS ELEMENT, ONLY HONOR GUARD FROM THE UK, THAILAND, AND PHILIPPINES, NUMBERING LESS THAN FIFTY MEN, COULD BE REGARDED AS "FOREIGN TROOPS UNDER UN FLAG." US FORCES AS WELL AS UNITS FROM FIFTEEN OTHER NATIONS WENT TO KOREA WITH UN SANCTION AS A RESULT OF NORTH KOREAN AGGRESSION. U.S. FORCES ARE IN KOREA UNDER US-ROK MUTUAL DEFENSE TREATY TO PROVIDE DETERRENT TO ANY RENEWED HOSTILITIES.
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PAGE 03 STATE 195240

NORTH KOREA HAS THUS INTRODUCED INTO THE UN WHAT IS A BILATERAL MATTER BETWEEN US AND THE ROK. YOU MAY ALSO NOTE THAT THE INITIATION OF NORTH/SOUTH KOREAN TALKS IN 1972 IS AN OBVIOUS INDICATION THAT US FORCE PRESENCE IS NOT A HINDRANCE TO CLOSER RELATIONS BETWEEN TWO PARTS OF KOREA.

C. POSSIBLE CONSENSUS RESOLUTION OR COMPROMISE:

PARTICULARLY SINCE HOSTILE RESOLUTION AS WELL AS OURS CALLS FOR DISSOLUTION OF UNC, THERE IS POSSIBILITY (A FEW HINTED AT THIS EVEN BEFORE THE HOSTILE RESOLUTION WAS ISSUED) THAT HOST GOVERNMENTS WILL RAISE THE QUESTION OF FORMULATING CONSENSUS OR COMPROMISE RESOLUTION. POSTS SHOULD NOT TAKE INITIATIVE TO DISCUSS THIS SUBJECT BUT IF IT IS RAISED BY HOST GOVERNMENT YOU MAY NOTE THAT OTHER SIDE'S

PROPOSAL IN ATTACKING US FORCE PRESENCE AND IGNORING EXISTENCE OF ROK APPEARS TO PROVIDE NO BASIS FOR COMPROMISE. IN FACT, EVERY INDICATION IS THAT NORTH KOREA AND ITS SUPPORTERS TOTALLY REJECT ANY SUGGESTIONS OF COMPROMISE. IT IS US VIEW THAT POSSIBILITY OF COMPROMISE CAN ONLY GROW OUT OF SITUATION WHEN OTHER SIDE REALIZES ITS PROPOSALS CANNOT BE ADOPTED.

D. IMPORTANCE OF VOTING AGAINST HOSTILE RESOLUTION: POSTS SHOULD STRESS IMPORTANCE OF NEGATIVE VOTE ON HOSTILE RESOLUTION AS WELL AS SUPPORT FOR FRIENDLY RESOLUTION. BECAUSE OF THE VOTE ON HOSTILE RESOLUTION LAST YEAR IN FIRST COMMITTEE (48-48-38), NEGATIVE VOTES ON HOSTILE RESOLUTION RATHER THAN ABSTENTION COULD MAKE CRITICAL DIFFERENCE. WHILE GENERAL ASSEMBLY VOTE CANNOT ACTUALLY AFFECT STATUS OF UN COMMAND AND PRESENCE OF US FORCES, AS ONLY SC COULD REQUIRE TERMINATION UN COMMAND, PSYCHOLOGICAL IMPACT OF ADOPTION OF HOSTILE RESOLUTION IN SOUTH AND NORTH KOREA COULD BE DANGEROUS, WITH POSSIBLE CONSEQUENCES FOR OUR EFFORTS TO SECURE CONTINUATION OF ARMISTICE AGREEMENT AND TO MAINTAIN PEACE AND STABILITY ON PENINSULA.

2. SPECIAL INSTRUCTIONS BEING SENT TO CERTAIN POSTS WHERE HOST GOVERNMENT SENDING REPRESENTATIVE TO NON-ALIGNED LIMITED OFFICIAL USE

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PAGE 04 STATE 195240

MINISTERIAL MEETING AT LIMA OR TO NORDIC FOREIGN MINISTERS MEETING. REMAINING POSTS WHICH ARE NOT RECIPIENTS OF SUCH INSTRUCTIONS SHOULD, UNLESS HOST GOVERNMENT IS CO-SPONSOR AT HOSTILE RESOLUTION, REVIEW SITUATION WITH RESIDENT ROK REPRESENTATIVE AND WITH PRINCIPAL CO-SPONSORS OF FRIENDLY RESOLUTION (UK, JAPAN) TO REACH JUDGMENT AS TO WHETHER AND HOW AN APPROACH MIGHT BE MADE TO FOCUS HOST GOVERNMENT ON UNDESIRABILITY OF HOSTILE RESOLUTION AND ON CONSIDERATION OF SUPPORT OR CO-SPONSORSHIP OF FRIENDLY RESOLUTION IF THIS NOT YET ASSURED. IN CAPITALS OF CO-SPONSOR GOVERNMENTS (COSTA RICA CANADA, JAPAN, UK, THE NETHERLANDS, URUGUAY, NEW ZEALAND, PARAGUAY, NICARAGUA, GRENADA, BOLIVIA, GUATEMALA) EMBASSY SHOULD DESCRIBE OUR CURRENT EFFORT.

3. GOVERNMENTS COSPONSORING HOSTILE RESOLUTION ARE AS
FOLLOWS: (ALGERIA, BULGARIA, BURUNDI, BYELORUSSIA, CHINA,
CONGO, CUBA, CZECHOSLOVAKIA, DAHOMEY, DEMOCRATIC YEMEN,
EGYPT, EQUATORIAL GUINEA, GERMAN DEMOCRATIC REPUBLIC,
GUINEA, GUINEA-BISSAU, HUNGARY, IRAQ, MADAGASCAR, MALI,
MALTA, MAURITANIA, MONGOLIA, POLAND, ROMANIA, RWANDA,
SIERRA LEONE, SOMALIA, SUDAN, SYRIA, TOGO, UKRAINIA, USSR,
TANZANIA, YUGOSLAVIA, ZAMBIA) SISCO

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